

## Storm Babet, the Angus grouse moors and the flood destruction in Brechin

### Description



Muirburn around the catchment of the Noran Water, one of the main tributaries of the River South Esk, which joins it south the the Highland Boundary Fault upstream of Brechin. Photo credit google maps.

The headwaters of the River South Esk, which flooded Brechin last week with such destructive effect, lie in Glen Doll in the Cairngorms National Park. The River South Esk then flows down Glen Clova, where it is joined by the River Prosen, before leaving the Cairngorms massif and turning in an easterly direction through Brechin to Montrose. This post argues that the management of grouse moors, like grazing and landslips ([see here](#)), is key to understanding what went wrong and what we might do about it.

### Muirburn and water run-off in Angus



Muirburn on the eastern side of Glen Clova south of the Cairngorms National Park. Photo Credit google maps

The south east fringes of the Cairngorms north of Brechin include some of the most intensively managed grouse moors in Scotland or the wider UK. In many parts of the catchment of the River South Esk managing the land for driven grouse shooting is the dominant land-use.

The muirburn, besides destroying peat which helps absorb rainfall, also removes surface vegetation, including plant litter, which helps slow the flow of water downhill. The rate of water run-off is almost certainly sped up further where the burned strips are oriented downhill, rather than across slopes.





Water running off the muirburn strips on the left of the photo will have drained into the River Prosen contributing to the record levels recorded at Prosen Bridge

The impact of muirburn on water run-off and flooding has been very little researched, perhaps because it is against the interests of landowners and shooting interests to do so. The Werrity Review ([see here](#)), the “independent” review of grouse moor management in Scotland which reported almost four years ago, noted there had been few studies of hydrology on grouse moors but decided not to add the the draining of grouse moors to its remit (page 11).

Meantime, a google search will reveal that organisations representing sporting interests have issued a stream of claims that intensive grouse moor management actually helps to reduce flood risk. The British Association for Shooting and Conservation, for example, in their evidence ([see here](#)) to the 2020 UK Parliament Inquiry into the floods that have affected northern England claimed:

*“The rough and absorbent surface of an effectively managed moor reduces the risk of flooding by slowing the flow of water when compared to pasture and to roads and other urban surfaces”*

That rough surface and absorbent surface is exactly what muirburn destroys:



Muirburn Glen Prosen 2016. The difference between the water retention capacity of the slope in the foreground, covered with bog cotton, compared with the burned areas, surrounded by mowed rings, opposite is obvious

Muirburn in fact does exactly the opposite of “natural flood management”, the restoration of woodland and peat bogs to reduce the amount of water flowing into watercourses. The conclusion is obvious. If the Scottish Government and its agencies really want to reduce the amount of destructive flooding that affects places like Brechin they need to tackle grouse moor management. Unfortunately Scotland's whole system of flood prevention and management appears designed to conceal this fact.

## **How much rainfall caused the unprecedented flooding in Brechin?**

The problem starts with the very patchy data on rainfall that is collected across Scotland ([see here](#)) which means that often we have very little idea how much rain has fallen in a river catchment. This problem is accentuated by the fact that extreme rain events are often very local in extent and the size of river catchments on the east of Scotland (the River Esk is relatively small but nevertheless c564



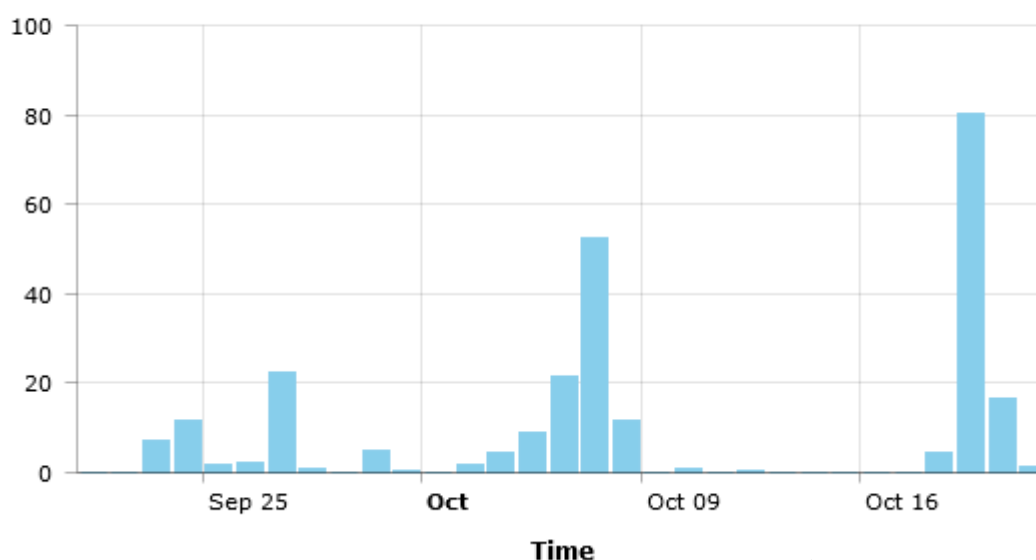
square kilometres).



Map annotated with red diamonds showing, from left to right, approx position of SEPA's water monitoring stations at Gella bridge, Prosen Bridge, Tannadice and Brechin. Map Credit River South Esk Catchment Management Plan Review 2017

SEPA has just one rainfall guage for the whole of the River South Esk catchment above the Montrose Basin. It is located in the lower part of Glen Clova at Gella Bridge (top diamond flat above)

### Daily Rainfall in mm at Gella Bridge



The monthly data shows just over 200mm have fallen this month, so far still c80mm below the previous record for the last ten years set in December 2014

The 80mm which fell on 19th October and just under 100mm in 36 hours compares to the 160mm which fell in many parts of Argyll two weeks earlier. Unfortunately, the records for daily rainfall on the SEPA only go back a month so its not possible to tell whether the 80mm was near previous records or not. However, if the rain guage is correct, claims in the media that Storm Babet brought a month of rain in a day should be taken with a large glass of salt water. The lack of further rain guages makes it impossible to say how much rain might have fallen elsewhere in the catchment except for the Montrose basin, where the River South Esk flows out to the sea and 60mm fell in 24 hours..

Over to the east at Invermark, on the headwaters of the River North Esk where a woman drowned, a SEPA rain guage recorded much higher levels of rain: 150mm of rain on the Saturday and about 165mm over the weekend. To the north in Glen Muick, on the Balmoral Estate, 100mm was recorded on the Saturday and c130mm over the weekend. With the rain coming from the east, it is likely the amount that fell in the northern part of Glen Clova was more like Glen Muick than Glen Mark.

It seems almost certain, however, that significantly less rain fell in the upper parts of Glen Clova than has fallen in other parts of Scotland recently. It was also far less than continues to fall in France: a few days after my post on the impact of Storm Alex on the Mercantour National Park in 2020 ([see here](#)) "seulement" another 200mm of rain (that is 33% more than was recorded as falling in Glen Esk) fell in the valleys around St Martin de Vesubie, causing further flood damage there ([see here](#)).

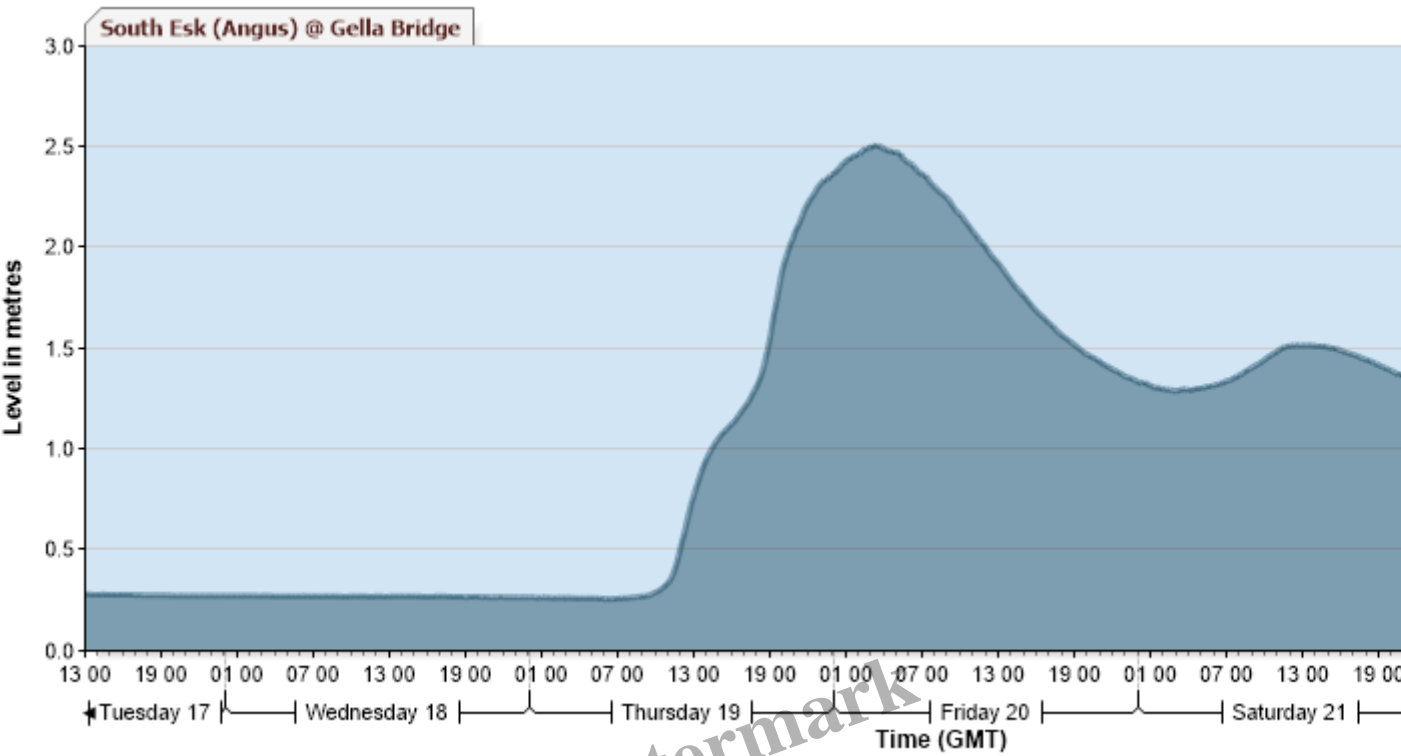
The important public interest question is what would have happened to the River South Esk if say 150-200mm rain had fallen in upper Glen Clova compared to the 80-100mm that appears to have fallen last weekend?

## **Not all the water levels on the River South Esk exceeded previous records**

SEPA operate more river level guages than rainfall guages. There are four on the South River Esk (map above). Those at Brechin and Tannadice were inundated and stopped functioning but not before the one at Tannadice registered water 0.5m above the previous record. There is general agreement that the level of the water in Brechin was unprecedented.

By contrast the river level guage upstream at Gella Bridge showed water levels 0.5m BELOW the record set in December 2015:

default watermark



Station Name	South Esk (Angus)@Gella Bridge	?
Level Data (.csv, .json, .xml)	CSV   JSON   XML	?
Gauge Datum (mAOD)	213.63	?
Catchment Area (km2)	130	?
Record Start Date	December 1990	?
Highest Level on Record	3.031 at 2015-12-30 13:30:00	?
Lowest Level on Record (m)	0.049	?
National River Flow Archive Link	Click here	?

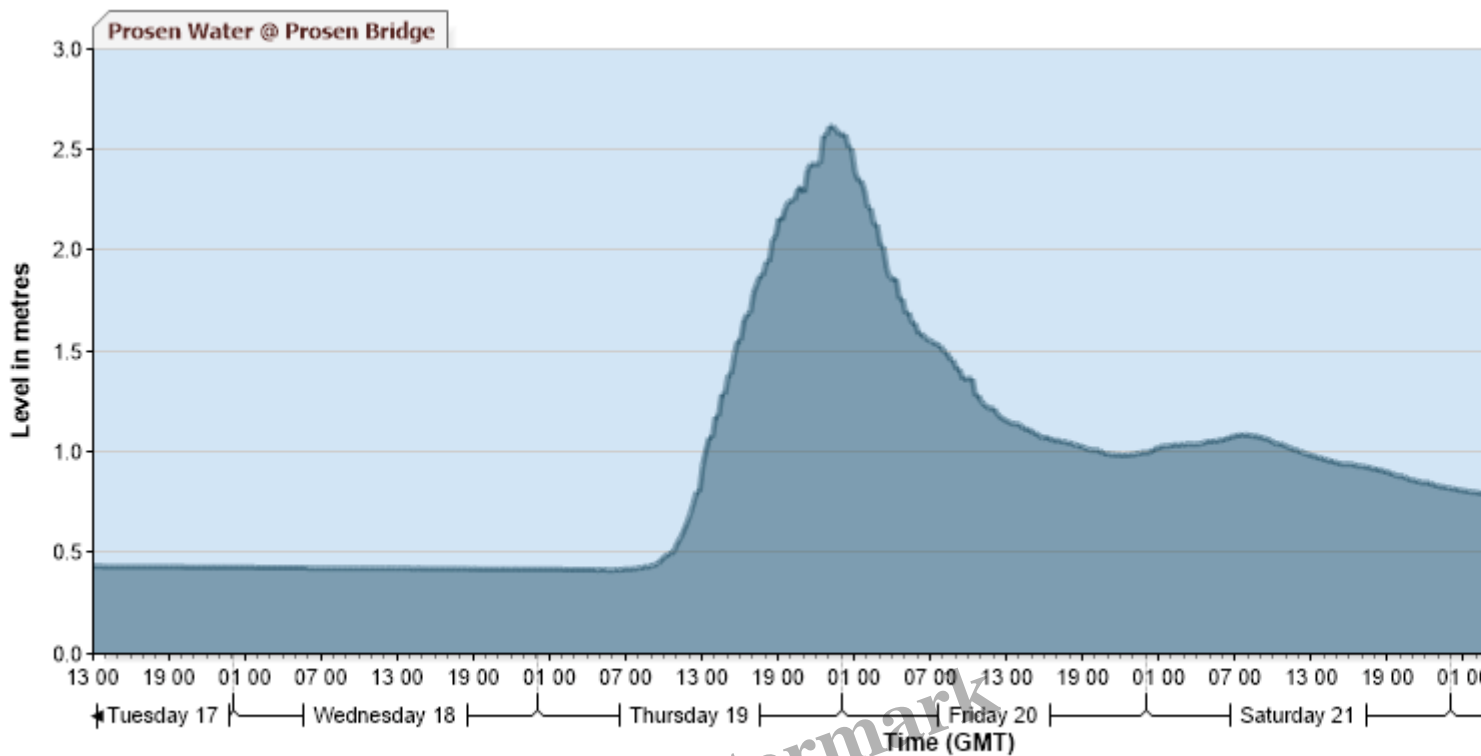


This data also suggests that the 80mm rainfall recorded at the same location was not a record

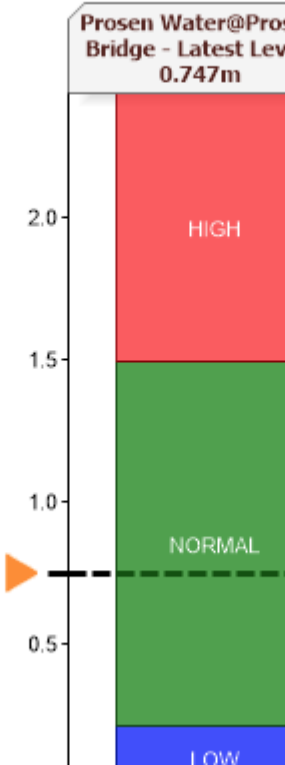


The guage on the River Prosen, which enters the South River Esk a little downstream, however did show that water levels had breached previous records – but not by that much:

default watermark



Station Name	Prosen Water@Prosen Bridge	?
Level Data (.csv, .json, .xml)	CSV   JSON   XML	?
Gauge Datum (mAOD)	109.3	?
Catchment Area (km2)	104	?
Record Start Date	November 1984	?
Highest Level on Record	2.436 at 2014-11-14 17:00:00	?
Lowest Level on Record (m)	0.018	?
National River Flow Archive Link	Click here	?



This data strongly suggests that MORE of the water that was responsible for the the record floods levels in Brechin entered the River South Esk downstream from the upper part of Glen Clova. This

could have been because the most extreme rainfall fell on the hills at the edge of the Cairngorms but might have also resulted from differences in land-use or both.

Understanding this would be quite complex even if we had better data on rainfall. Grouse moor management is generally more intense on the lower hills on the southern edge of the Cairngorms but water run-off from agricultural land could also have helped cause the record flood levels in Brechin

These observations do not mean that the amount of water flowing into the South River Esk above the Gella Bridge during Storm Babet and the reasons for this are unimportant: if there had been less water run-off in the Cairngorms National Park the water levels and damage downstream at Brechin would clearly have been less.

The need for SEPA to install more rain gauges as a matter of urgency to help provide answers to these questions and inform decision-making should be obvious.

## **Flood risk management and the River South Esk**

Twenty years ago there was a push towards river catchment planning in Scotland driven by European legislation. One of the five purposes of the EU's Water Framework Directive of 2000 was to mitigate the effects of floods and droughts. It was followed by the EU Directive on the Assessment and Management of Flood Risks in 2007. In 2009 the Scottish Parliament passed the Flood Risk Management (Scotland) Act which created a duty for the Scottish Environmental Protection Agency and Local Authorities to produce plans to prevent and manage flood risks.

That legislative framework has created a plethora of policies, strategies and plans, so many that it is hard to see the wood for trees, a problem made worse by many now being out of date (something not helped by the cyber attack which crashed SEPA's information systems). Maintaining this system consumes the resources of our public authorities and the energies of those working for them but has also failed to address the factor which, after rainfall, most impacts on flooding, land-use.

Instead of looking at the uplands, where most of the rain falls most of the time, and working out how to slow its flow down from hill to river, the focus has been on areas at risk of being flooded by rivers overflowing their banks. Hence SEPA's flood maps and assessments of Potentially Vulnerable Areas. The one for Brechin was produced back in 2016 ([see here](#)) for the Tay Estuary and Montrose Basin Flood Risk Management Plan (TEMBFRMP) 2016-22 ([see here](#)).

A word search shows that in the 423 page TEMBFRMP there is not a single mention of "grouse", "moor", "muirburn", "deer" or "grazing". These omissions are particularly striking because there are no less than 531 uses of the term "natural flood management" within the report.

In September 2007 the Scottish Government had set up a Nature Flood Management Group "to help them develop a new policy for managing floods in a natural way" and the term has been given plenty of lip service ever since. While the actions on Natural Flood Management in the TEMBFRMP were particularly vague they did mention "upland reforestation".



Action (ID):	NATURAL FLOOD MANAGEMENT WORKS (70110004)		
Objective (ID):	Reduce economic damages to residential and non-residential properties and risk to people in Brechin caused by flooding from the River South Esk (7011, 7012)		
Delivery lead:	Angus Council		
Status:	Ongoing	Indicative delivery:	2016-2021
Description:	Natural flood management works are continuing following completion of the Brechin Flood Protection Scheme. The works include upland reforestation.		
Potential impacts			
Economic:	The economic impact of natural flood management actions is difficult to define. However, these actions can reduce flood risk for high likelihood events. Eighty-four residential and non-residential properties could potentially benefit from natural flood management actions in this location.		
Social:	A reduction in flood risk would have a positive benefit to the health and wellbeing of the community and socially vulnerable people located within the natural flood management works area. Natural flood management actions can restore and enhance natural environments and create opportunities for recreation and tourism.		
Environmental:	Natural flood management actions can have a positive impact on the ecological quality of the environment by restoring and enhancing natural habitats.		

Any meaningful upland reforestation is of course impossible so long as muirburn is allowed to continue so just how this was to be achieved is unclear. The omission permeates the pages and pages of documents produced since 2007: in SEPA's handbook on natural flood management, for example, published in 2015 ([see here](#)) there is also not a single reference to muirburn.

The Interim Report on the TEMBFRMP published in May 2019 shows just how limited the approach to natural flood management had been:

<b>Natural Flood Management Works</b>	<b>G</b>	Natural flood management works are continuing in the catchment following completion of the Brechin Flood Protection Scheme	Angus Council with SEPA, SNH, Forestry Commission, Fisheries and Landowners	01/06/2016 – 30/06/2020
---------------------------------------	----------	--	---	-------------------------

Instead of woodland regeneration, "contour planting", which it was hoped would stem the flow of water

down the sides of Glen Clova onto the River South Esk. How the “rewilding” of a couple of its tributaries, designed to make the water travel further before it joined the main river, would make much difference to flood levels is unclear: once the water is in the river system, particularly when it is in flood, it is generally too late except where there are empty flood plains to take the water.

The priority for natural flood management should be further up the hill in the areas that receive the highest rainfall. The main actions that would make a difference are peatland restoration – the area arguably receiving most government attention and largesse, albeit not in a strategic way – a reduction in grazing levels and an end to muirburn.

Meaningful progress in any of these areas is, however, impossible as long as the power of landowners to make decisions about how to manage their land goes unchallenged and while the Scottish Government relies on voluntary measures and co-operation to achieve its objectives on a whole range of issues relating to land-use, from deer control to flood prevention. The Flood Risk Management Act created no new powers to control how land was used in the uplands and the predictable result is almost all action from our public authorities has focussed on the lower ground. That doesn't excuse their public silence on the destructive impacts of grouse moor management.

What has happened at Brechin shows that the voluntary approach to the uplands and focus on the lowlands has completely and utterly failed. It is just seven years since the Review of the TEMBFRMP in 2016 classified recent flood protection works at Brechin as “green” (i.e. being on target):

*“The existing Brechin Flood Prevention Scheme 2015/16 provides protection from river flooding. The existing scheme is located along River Street, Brechin. The scheme comprises a number of features to reduce flood risk in Brechin. This included the construction of a 1.5km flood defence wall, 1.8m high embankment, and installation of 3 submerged pumping stations, improving the Denburn culvert, upgrading existing surface water drainage, numerous headwall outfall structures and raising 300m of the footway in River Street.”*

## **The River South Esk Catchment Partnership – captured by sporting interests**

Voluntary arrangements to manage water above Brechin have been undertaken through the River South Esk Catchment Partnership ([see here](#)). This produced its first plan ([see here](#)) in 2009, published a review of progress in 2017 ([see here](#)) and then consulted on a new plan in 2018 before all went silent ([see here](#)).

## Flood Management

In recent years, the focus on flooding within the catchment has been in the city of Brechin, which suffered serious flooding in 2002. Since then Angus Council has been carrying out a detailed appraisal of options to deal with floods, including:

- Man-made flood water storage areas;
- An over-flow channel which would by-pass Brechin; and
- A wall which could be permanent or be built when needed, using removable panels.

The preferred option is to develop further flood defences along the north bank of the South Esk, and Angus Council is currently developing the design of this work. The council is also considering whether there may be short-term measures available to deal with the current flood risk.

Extract from 2009 plan

The catchment plan repeated the focus of the TEBFRMP. Those flood defences completely failed to hold back the water from Storm Babet even if, as the Justice Secretary Angela Constance pointed out, they did give more time for people to be evacuated from their homes safely ([see here](#)). Those local residents would have had even more time and might still be able to insure their homes if water did not flow off the land so quickly in the first place.

Six years ago, in their review of progress, the South River Esk Partnership declared itself a success:



## Almost a decade of partnership works has positive results in the catchment.

### The River South Esk Catchment Management Plan Review 2017

highlights the successful delivery of approximately 90% of actions, all contributing to improving the health of the catchment.

With its voluntary attendance, informal networks and practical achievements, the partnership has attracted Scottish Government interest, with at least five ministerial visits over the last eight years.

By raising awareness of diverse aspects of the River South Esk catchment among people with the ability to spread the word and take action, the partnership ensures that the momentum of the catchment plan is maintained.

The River South Esk Catchment Partnership and its innovative plan to manage the catchment is a model of co-operation. Please see the full report for key highlights the key achievements.

Posted on 09/05/2017.

That success appears to have measured by the number of Ministerial visits (and photo opportunities) – so many that the catchment partnership appears to have almost lost count! – rather than any meaningful action on a landscape scale. Did Humza Yousaf not know about those visits when he visited Brechin earlier this week and promised yet more public money for flood defences ([see here](#))? Did he not ask himself what the catchment partnership and all those Ministerial visits had achieved?

## Action 3

# Flood management; 100% in progress or complete

### HIGHLIGHTS

- The Brechin Flood Prevention Scheme was officially opened in October 2016. The scheme protects both residential and commercial properties in Brechin. The integrated flood and drainage scheme consists of:
  - direct defences
  - flood embankments
  - flood walls
  - upgrades to the existing surface water drainage system
  - work on the Denburn Culvert
  - installation of three submerged pump stations.
- The Glen Clova Contour Planting Project, a large scale forestry project aimed at reducing peak flows in the upper South Esk catchment saw two areas of contour tree planting take place in Glen Clova and Glen Doll in 2014. At present funds for the further development of the project are being investigated and extending the project to Glen Prosen is being considered. This project has multiple benefits not only for the river; it supports Scottish Government policies on woodland expansion and carbon sequestration) provides benefits to agriculture increases low ground sporting shooting potential and enhances biodiversity.

Extract from Review of Progress from 2017 showing emphasis on actions on the lower ground and encapsulating the failed approach

That claim of 100% progress shows just how hollow those actions were.

If you want to understand why so much government attention has been given to small-scale riparian planting schemes as opposed to wider land-use, you need look no further than sporting interests. Sporting landowners are only too happy to accept financial assistance to plant alongside rivers because this could help improve the quality of the fishing (and failing that the new woodland could be used for pheasant shooting). What they don't want is any change to the way grouse moors are managed.

The Rottal Estate, just outside the Cairngorms National Park boundary, provides a good example of

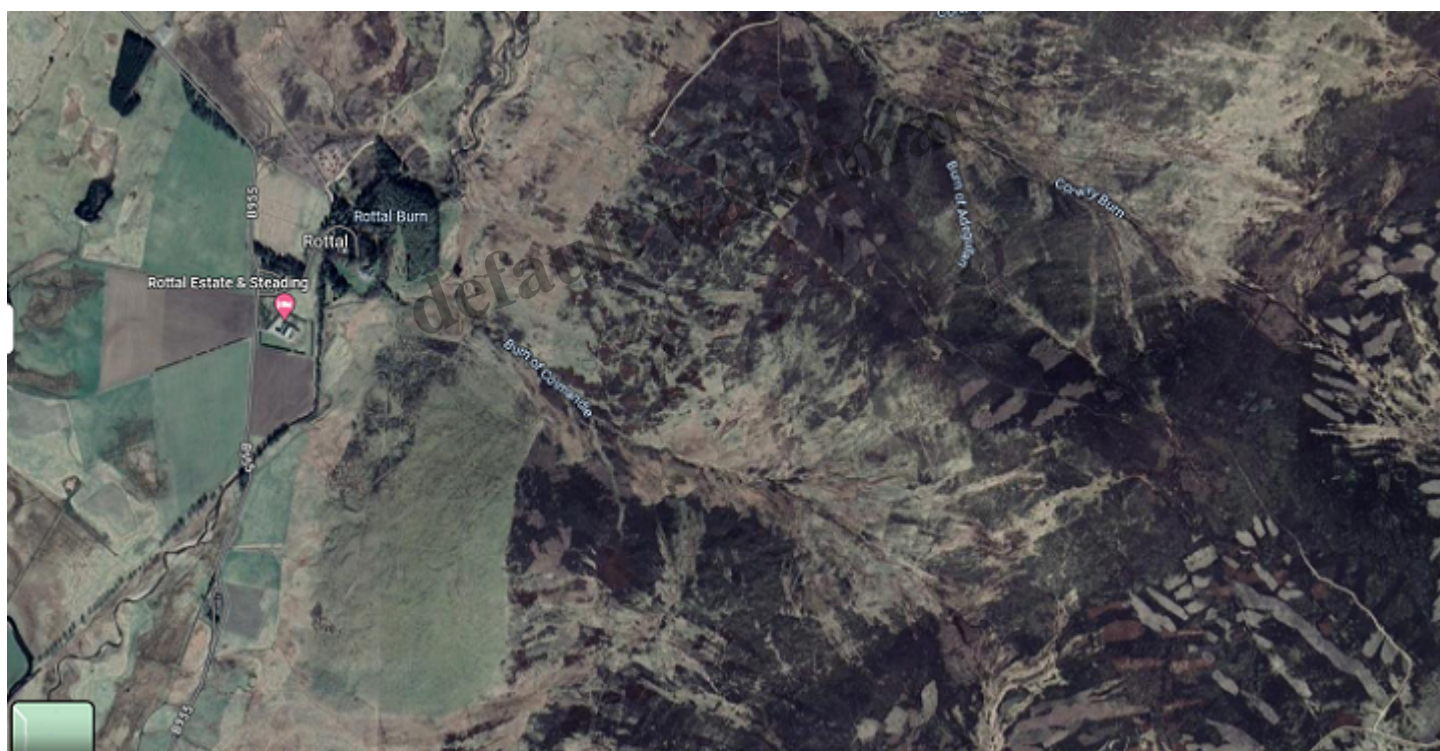
this. Under the South River Esk catchment plan they received public money from SEPA to help re-wild the Rottal Burn ([see here](#)) which had been straightened in the 19th Century. A contribution on the Rottal Estate facebook page on 1st October explains the importance of this work for salmon ([see here](#)):

*“The Rottal Burn is in the centre of these spawning locations. Until 2015 the burn was a canalised tributary in Glen Clova and potentially an important destination for spring salmon. The straightening of the burn took place in the nineteenth century and, while retaining good quality spawning gravels, it had very limited habitats for juvenile salmon and virtually no Refugia or holding potential for spawners. Hence the burn could not succeed as a generator for recovery.*

#### **ROTTAL BURN AT THE HEART OF A RECOVERING RIVER**

*I regard the Rottal Burn as the epicentre of any restored spring run of wild Atlantic salmon bound for the South Esk. Its restoration, which is shown in the attached photos, taken by drone on 1/10/2023, is central to that restoration.”*

Great stuff but meantime the muirburn on the hillsides above the Rottal Burn appears to have continued unabated:



Perhaps that muirburn could help explain why a bridge on the Rottal Estate was swept away by Storm Babet ([see here](#)) despite the river being re-engineered? How the roaring river shown in that link fits with the the river levels recorded at Gella Bridge downstream is unclear. Perhaps the Gella Bridge guage was malfunctioning or perhaps the Rottal Estate received the brunt of the rainfall or perhaps more water drained off its hillsides than elsewhere in the upper part of Glen Clova? Someone in government should be asking these questions and trying to ascertain the answers.





Muirburn below Craigs of Loch Wharral on the east side of Glen Clova and in the National Park viewed from Coremachy 2016

The Cairngorms National Park Authority (CNPA) was a member of the River South Esk Catchment Partnership but there is no evidence that it has made any difference as far as muirburn is concerned.

If muirburn is less extensive in the part of the River South Esk catchment that lies within the National Park that is because the landowners there are interested in things other than grouse (the upper part of Glen Clova lies is part of the Balmoral Estate and is favoured by King Charles for deer stalking, while Glen Doll is mainly owned by Forest and Land Scotland and subject to intensive forest management). Land-owners have continued to do just as they want in the National Park. Instead of driving the River South Esk Catchment Partnership to take a landscape scale approach to flood prevention the CNPA has allowed itself to become pre-occupied with little “projects” (as illustrated on the map above) which make no difference when it comes to mitigating the impact of climate change.

## Scotland needs to new approach to flood prevention

The River South Esk has been causing damage to property in Brechin for a long time. SEPA's flood risk assessment ([see here](#)) shows a house was inundated back in 1774. Those floods, however, have been becoming more frequent and getting worse. It may be that with more extreme rain events predicted we need to start following the example of the French ([see here](#)), who have been demolishing houses deemed too dangerous to live, and start a planned withdrawal from places like Brechin.

Instead of responding to the understandable calls by the National Farmers Union, emergency services and the local community by automatically promising more money to build higher flood defences, clear drains, dredge rivers etc, government should take a brief pause and consider what might happen to Brechin if similar levels of rain fell in the River South Esk catchment as fell two weeks previously in the West. The evidence on climate change and extreme weather events suggests that improved flood defences, especially if conducted in isolation, is just not going to work.

However, before considering a planned withdrawal (with full compensation for people forced to move) the Scottish Government and all its agencies should attempt to address the risks by changing land-use; for places like Brechin the immediate priority is to end the intensive management of grouse moors and ban muirburn.

The Scottish Government has been delaying grouse moor reform for years and has now proposed some rather weak measures as part of the Wildlife Management and Muirburn Bill. Having declared a nature and climate emergency, Storm Babet provides yet more evidence of why we need to act quickly. An immediate ban on muirburn and the removal of hill tracks which also increase water run-off, accompanied by a properly resourced research programme to monitor the impacts, would help show which places could be saved by changing the way that land in the uplands is managed.

For the people of Brechin I would hope that includes the place they call home but meantime they and the wider public should be very angry about the grouse moor owners who are allowed to manage their land for private pleasure rather than the public interest.

### Category

1. Cairngorms

### Tags

1. climate change
2. flooding
3. grouse moors
4. landed estates
5. Scottish Government

### Date Created

October 27, 2023

### Author

nickkempe

default watermark